

**AMENDMENT TO AGRICULTURE AND RURAL
DEVELOPMENT APPROPRIATIONS BILL
OFFERED BY _____**

At the end of the bill (before the spending reduction account), insert the following:

1 SEC. _____. (a) None of the funds appropriated or
2 otherwise made available by this Act or any other Act with
3 respect to any fiscal year may be used to implement, ad-
4 minister, or enforce the final rule with the regulation iden-
5 tifier number 0910-AG38 published by the Food and Drug
6 Administration in the Federal Register on May 10, 2016
7 (81 Fed. Reg. 28974) with respect to traditional large and
8 premium cigars. For the purposes of this section, the term
9 “traditional large and premium cigar” means—

10 (1) any roll of tobacco that is wrapped in 100
11 percent leaf tobacco, is bunched with 100 percent to-
12 bacco filler, contains no filter, tip, or non-tobacco
13 mouthpiece, weighs at least 6 pounds per 1,000
14 count, and—

15 (A) has a 100 percent leaf tobacco binder
16 and is hand rolled;

17 (B) has a 100 percent leaf tobacco binder
18 and is made using human hands to lay the leaf

1 tobacco wrapper or binder onto only one ma-
2 chine that bunches, wraps, and caps each indi-
3 vidual cigar; or

4 (C) has a homogenized tobacco leaf binder
5 and is made in the United States using human
6 hands to lay each 100 percent leaf tobacco
7 wrapper individually onto a single machine that
8 bunches, wraps, and caps each individual cigar
9 on such single machine and makes no more
10 than 15 cigars per minute; and

11 (2) is not a cigarette or a little cigar (as such
12 terms are defined in paragraphs (3) and (11), re-
13 spectively, of section 900 of the Federal Food, Drug,
14 and Cosmetic Act (21 U.S.C. 387)).

15 SEC. _____. None of the funds appropriated or other-
16 wise made available by this Act or any other Act with re-
17 spect to any fiscal year may, for cigars and pipe tobacco,
18 and components and parts thereof, which the Secretary
19 of Health and Human Services by regulation under section
20 901(b) of the Federal Food, Drug, and Cosmetic Act (21
21 U.S.C. 387a(b)) deems to be subject to chapter IX of such
22 Act, be used to treat any reference in sections 905(j) or
23 910(a) of such Act (21 U.S.C. 387e(j), 387j(a)) to Feb-
24 ruary 15, 2007, as other than a reference to April 25,
25 2014, the date of the regulation under which tobacco prod-

1 ucts were proposed to be deemed subject to the require-
2 ments of such chapter pursuant to section 901(b) of such
3 Act (21 U.S.C. 387a(b)).

4 SEC. _____. (a) Section 905(j)(1)(A)(i) of the Federal
5 Food, Drug, and Cosmetic Act (21 U.S.C.
6 387e(j)(1)(A)(i)) is amended by inserting “or to a tobacco
7 product subject to an order that the Secretary has issued
8 to such person under subsection (c)(1)(A)(i) of section
9 910,” after “as of February 15, 2007,”.

10 (b) Section 910(a)(2)(A)(i)(I) of the Federal Food,
11 Drug, and Cosmetic Act (21 U.S.C. 387j(a)(2)(A)(i)(I))
12 is amended by inserting “, or to a tobacco product subject
13 to an order that the Secretary has issued to such person
14 under subsection (c)(1)(A)(i)” after “as of February 15,
15 2007”.

16 SEC. _____. (a) Notwithstanding any other provision
17 of law, not later than 21 months after the date of enact-
18 ment of this Act, the Secretary of Health and Human
19 Services shall issue a notice of proposed rulemaking to es-
20 tablish a product standard for vapor products pursuant
21 to section 907 of the Federal Food, Drug, and Cosmetic
22 Act (21 U.S.C. 387g) to include but not be limited to—

- 23 (1) characterizing flavors; and
24 (2) batteries.

1 (b) Notwithstanding any other provision of law, not
2 later than 36 months after the date of enactment of this
3 Act, the Secretary shall promulgate a final rule pursuant
4 to such notice.

5 SEC. _____. (a) A vapor product shall be deemed to
6 be misbranded under section 903(a) of the Federal Food,
7 Drug, and Cosmetic Act (21 U.S.C. 387c(a)) if the adver-
8 tising with respect to the vapor product is disseminated
9 by a manufacturer, distributor, or retailer of the product
10 in a newspaper, magazine, periodical, or other publication
11 (including any publication of periodic or limited distribu-
12 tion) other than an adult publication.

13 (b)(1) A retailer may only sell any vapor product in
14 a direct face-to-face exchange without the assistance of
15 any electronic or mechanical device (such as a vending ma-
16 chine).

17 (2) This subsection shall not apply with respect to
18 sales of vapor products conducted through—

19 (A) mail-order; or

20 (B) a vending machine or self-service display if,
21 with respect to the facility in which such vending
22 machine or display is located, the retailer of such
23 products ensures that no person under 18 years of
24 age is present or permitted to enter.

1 (3) A violation of this section is deemed to constitute
2 a violation of the Federal Food, Drug, and Cosmetic Act
3 relating to a tobacco product for purposes of section
4 303(f)(9) of such Act (21 U.S.C. 333(f)(9)).

5 (c)(1) Not later than 12 months after the date of en-
6 actment of this Act, the Secretary of Health and Human
7 Services shall promulgate final regulations to require that
8 the labeling of vapor products contain—

9 (A) the phrase “Keep Out of Reach of Chil-
10 dren”;

11 (B) the phrase “Underage Sale Prohibited”;
12 and

13 (C) an accurate statement of the nicotine con-
14 tent of the vapor product.

15 (2) A vapor product whose label is in violation of the
16 regulations required by paragraph (1) is deemed to be mis-
17 branded under section 903 of the Federal Food, Drug,
18 and Cosmetic Act (21 U.S.C. 387c).

19 (d)(1) Every person who owns or operates an estab-
20 lishment in any State engaged in the retail sale of a vapor
21 product shall register that establishment with the Sec-
22 retary of Health and Human Services within the later of
23 60 days after the date of enactment of this Act, or 30
24 days after first engaging in such retail sale.

1 (2) The requirements of this subsection do not apply
2 with respect to any establishment subject to an active reg-
3 istration under—

4 (A) any State law relating to tobacco products;

5 or

6 (B) section 905 of the Federal Food, Drug, and
7 Cosmetic Act (21 U.S.C. 387e).

8 (3) The Secretary shall make available for inspection,
9 to any person so requesting, any registration filed under
10 this section.

11 (e) In this section:

12 (1) The term “adult publication” means any
13 newspaper, magazine, periodical, or other publica-
14 tion—

15 (A) whose readers younger than 18 years
16 of age constitute 15 percent or less of the total
17 readership as measured by competent and reli-
18 able survey evidence; and

19 (B) that is read by fewer than 2 million
20 persons younger than 18 years of age as meas-
21 ured by competent and reliable survey evidence.

22 (2) The terms “label” and “labeling” have the
23 meanings given to such terms in section 201 of the
24 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
25 321).

1 (3) The term “tobacco product” has the mean-
2 ing given to such term in section 201 of the Federal
3 Food, Drug, and Cosmetic Act (21 U.S.C. 321).

4 (4) The term “vapor product”—

5 (A) means any non-combustible product
6 that employs a heating element, power source,
7 electronic circuit, or other electronic, chemical,
8 or mechanical means, regardless of shape or
9 size, to produce vapor from nicotine in a solu-
10 tion or other form;

11 (B) includes any electronic cigarette, elec-
12 tronic cigar, electronic cigarillo, electronic pipe,
13 or similar product or device, and any vapor car-
14 tridge or other container of nicotine in a solu-
15 tion or other form; and

16 (C) does not include any product regulated
17 as a drug or device by the Food and Drug Ad-
18 ministration under chapter V of the Federal
19 Food, Drug, and Cosmetic Act (21 U.S.C. 351
20 et. seq.).

21 SEC. _____. The Pro-Children Act of 1994 (20 U.S.C.
22 6083) is amended—

23 (1) by striking “smoking” each place it appears
24 in subsections (a), (b), and (c) and inserting “smok-
25 ing or use of vapor products”; and

1 (2) by striking “smoking” each place it appears
2 in subsection (e) and inserting “smoking or vapor
3 product”.

4 SEC. _____. Section 906(d) of the Federal Food,
5 Drug, and Cosmetic Act (21 U.S.C. 387f(d)) is amended
6 by striking paragraph (4) and inserting the following:

7 “(4) AGE VERIFICATION FOR REMOTE SALES.—

8 A delivery seller of vapor products—

9 “(A) shall not sell, deliver, or cause to be
10 delivered any vapor products to a person under
11 the minimum age required for the legal sale or
12 purchase of vapor products, as determined by
13 the applicable law at the place of delivery; and

14 “(B) shall not accept a delivery sale order
15 from a person without—

16 “(i) obtaining the full name, birth
17 date, and residential address of that per-
18 son; and

19 “(ii) verifying the information pro-
20 vided in clause (i), through the use of a
21 commercially available database or aggre-
22 gate of databases, consisting primarily of
23 data from government sources, that are
24 regularly used by government and busi-
25 nesses for the purpose of age and identity

1 verification and authentication, to ensure
2 that the purchaser is at least the minimum
3 age required for the legal sale or purchase
4 of vapor products, as determined by the
5 applicable law at the place of delivery.

6 “(C) LIMITATION.—No database being
7 used for age and identity verification under
8 subparagraph (B)(ii) shall be in the possession
9 or under the control of the delivery seller, or be
10 subject to any changes or supplementation by
11 the delivery seller.

12 “(D) DEFINITIONS.—In this paragraph:

13 “(i) The term ‘delivery sale’ means a
14 sale of vapor products in which—

15 “(I) the consumer submits the
16 order for the sale by means of a tele-
17 phone or other method of voice trans-
18 mission, the mails, or the Internet or
19 other online service, or the seller is
20 otherwise not in the physical presence
21 of the buyer when the request for pur-
22 chase or order is made; or

23 “(II) the vapor products are de-
24 livered to the buyer by common car-
25 rier, private delivery service, or other

1 method of remote delivery, or the sell-
2 er is not in the physical presence of
3 the buyer when the buyer obtains pos-
4 session of the vapor products.

5 “(ii) The term ‘delivery seller’ means
6 a person who makes a delivery sale, or pro-
7 vides an online marketplace to facilitate a
8 delivery sale.

9 “(iii) The term ‘online marketplace’
10 means an online portal or other digital or
11 similar platform that facilitates the sale of
12 products to consumers, through retail sale,
13 auction, or similar transactions.”.

14 SEC. _____. Not later than 180 days after the date
15 of the enactment of this Act, the Secretary of Health and
16 Human Services shall submit a report to the Committees
17 on Appropriations of both Houses of Congress, the Com-
18 mittee on Health, Education, Labor, and Pensions of the
19 Senate, and the Committee on Energy and Commerce of
20 the House of Representatives, that includes a plan of ac-
21 tion with respect to the development and operation of the
22 Youth Vapor Product Education, Prevention, and En-
23 forcement Program.

24 SEC. _____. (a) The Commissioner of Food and Drugs
25 shall conduct a study on preventing the use of electronic

1 nicotine delivery systems (referred to in this section as
2 “ENDS”) by youth. Such study shall include an analysis
3 of—

4 (1) the potential costs and benefits of using, and re-
5 quiring the use of, biometric security measures in
6 ENDS—

7 (A) during premarket development;

8 (B) at the time of sale; and

9 (C) during postmarket use;

10 (2) the effectiveness of such biometric security meas-
11 ures in preventing usage by youth of ENDS;

12 (3) the potential costs and benefits of requiring such
13 biometric security measures for sales of ENDS made
14 through mail delivery and via the Internet; and

15 (4) alternative technologies that may assist in pre-
16 venting usage by youth of ENDS.

17 (b) The Commissioner of Food and Drugs shall pro-
18 vide a report on the results of the study under subsection

19 (a) to the Committee on Appropriations of both Houses
20 of Congress not later than 180 days after the date of en-
21 actment of this Act.

In the first paragraph under the heading “Food and
Drug Administration, Salaries and Expenses”, insert be-
fore “*Provided further*, That funds may be transferred
from one specified activity to another with the prior ap-

proval of the Committees on Appropriations of both Houses of Congress” the following: “*Provided further,* That \$50,000,000 of the amount allocated to the Center for Tobacco Products from tobacco product user fees authorized by section 919 of the Federal Food, Drug, and Cosmetic Act in fiscal years 2019, 2020, 2021, and 2022, shall be used by the Secretary to develop, establish, and operate a Youth Vapor Product Education, Prevention, and Enforcement Program, to include consumer outreach and education targeted to the use of vapor products by minors, optional grants to school systems, nonprofit public health entities, and other qualifying entities for programs and initiatives aimed at youth vapor product and tobacco product prevention, and enforcement of provisions of the Federal Food, Drug and Cosmetic Act relating to youth access to vapor products:”.

